

25th July 2017

Dear Stakeholders,

ANNEX III – Sector Specific Guidance Notes for Anti-Money Laundering & Anti-Terrorist Financing (AML/ATF) Regulated Financial Institutions for Investment Business Providers, Investment Funds and Fund Administrators

The Bermuda Monetary Authority (the Authority) would like to thank stakeholders for reviewing and providing comments on the "Sector Specific Guidance Notes for Anti-Money Laundering & Anti-Terrorist Financing Regulated Financial Institutions Investment Business Providers, Investment Funds and Fund Administrators" (Investment GN). As stated in the Notice to the Investments GN, the Authority will be issuing sector-specific guidance notes, which applies the Guidance Notes for AML/ATF Regulated Financial Institutions on Anti-Money Laundering & Anti-Terrorist Financing (AML/ATF GN) to specific sectors. As the Investment GN must be read in conjunction with the AML/ATF GN, our responses to the comments received were aligned with our responses to the AML/ATF GN, where applicable. It is important that the Bermuda AML/ATF regime be aligned with international standards, and as such, we appreciate the support and valuable feedback received from our stakeholders in order to achieve this objective.

CONSOLIDATION OF COMMENTS – AML/ATF INSURANCE GUIDANCE NOTES Sector-Specific Guidance Notes for Investment Business Providers, Investment Funds and Fund Administrators

The Bermuda Monetary Authority (BMA or Authority) issued "Sector-Specific Guidance Notes for Investment Business Providers, Investment Funds and Fund Administrator" (Investment GN), which forms part of the guidance notes for AML/ATF Regulated Financial Institutions on Anti-Money Laundering & Anti-Terrorist Financing (AML/ATF GN), for consultation and we received the following comments below. The responses to some of the comments are aligned with the responses provided for the AML/ATF GN. Further, we received queries on the AML/ATF GN, which is not part of this response on the Investment GN, but we will communicate our response to those stakeholders directly.

Section	Comment	BMA's Response
General Comment	"All RFIs can be participating. Is it anticipated they would all be expected to conduct or could reliance be placed on others? i.e. Fund Manager place reliance on Fund Administrator for investor/shareholder due diligence (particularly if the Administrator has been contracted to perform such duties)."	RFIs can conduct their own due diligence checks or can rely on third parties or can outsource the function to a service provider. In the example given here, where a fund administrator has been appointed to perform certain duties, including Customer Due Diligence (CDD), then this would be considered an outsourced arrangement rather than reliance on a third party. It should be highlighted that the RFI remains ultimately responsible for ensuring that they comply with the legislation and related guidance. Please refer to Paragraph III.37 of the Investment GN for further details.
Ш.23	"Is there a list of equivalent jurisdictions or is this up to the RFI? Is this for Bermuda business only (i.e. where the subsidiary is performing duties for a Bermuda client)?"	There is no list of equivalent jurisdictions. Each jurisdiction is required to comply with the Financial Action Task Force (FATF) 40 Recommendations. It is therefore, up to the RFI to ensure that its local and foreign operations apply the requirements, policies and procedures equivalent to that in Bermuda, unless the foreign jurisdiction's requirements are

		higher.
III.33	"Is this speaking on insurance products or trusts	This paragraph states that the RFI should consider risks
	investing in the portfolio or providing investment	present in insurance and trusts where their business may be
	services for those types of customers or both?"	connected to these sectors, and as such, to refer to the
		relevant guidance notes on these sectors as they conduct their
		risk assessments.
III.34	"Need further clarification on "Downstream" or	Paragraph III.34 provides clarity on how RFI's should
	"Upstream", perhaps scenarios or examples."	conduct CDD depending on the relationship the RFI has with
		the investor/customer. Where the RFI (could be an
		investment broker or financial institution) interfaces directly
		with the investors, they are required to conduct CDD
		requirements (Downstream RFI). Where the Downstream
		RFI is a customer (Customer RFI) of another RFI (such as a
		bank) (Upstream RFI), and is conducting business on behalf
		of the investor (i.e. the Upstream RFI is performing financial
		services for the Customer RFI for their customers/investors),
		then the Upstream RFI must ensure that the Customer RFI
		has conducted CDD appropriately and can receive this
		information where and when appropriate. The Customer RFI
		must be prepared to provide the CDD information to other
HI 40		relevant RFIs, where and when required.
III.40	"Clarify this is captured under outsourcing."	Paragraph III.40 refers to using third parties to screen
		employees, intermediaries and other third-party service
		providers. Where an RFI uses a third party to conduct
		such screening, this is usually done as an outsourced
		arrangement. Please be advised that the RFI is
		ultimately responsible for compliance with the relevant
		legislation and guidance.
		Paragraph III.38 of the Investment GN references the
		relevant paragraphs in the AML/ATF GN which relate
		to outsourcing.
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III.54 & III.55	"Need further clarification on the terms	Paragraph III.54 does not relate to upstream or downstream
111.54 & 111.55	upstream/downstream intermediaries."	intermediaries.
	upstream/downstream intermediaries.	
		Please refer to our earlier response to Paragraph III.34 on
		these terms. Paragraph III.55 highlights the concern where
		CDD is not effectively conducted, especially where there are
		several layers between the RFI and the customer. We
		recognise that there are instances where an RFI does not have
		direct contact with the customer who it may be providing a
		service for, or it may be providing a financial service for the
		customers of its customer. Risks may increase where there
		are layers of intermediaries between the RFI and the
		underlying customer. These risks are heightened and
		transferred along the chain if CDD is not being done
		properly. This paragraph seeks to draw that to the RFI's
		attention and for the RFI to assess its risks in this regard.
III.57	"On-monitoring – is this on-going monitoring?	The language suggested seems appropriate. See revised
	Prevent use? – Ensure omnibus accounts do not impede	wording below:
	the ability to prevent effective application."	"RFIs conducting investment business should take
		appropriate measures to ensure any omnibus, pooled account
		or other arrangement does not prevent the effective
		application of CDD"
III.61-III.68	"Customer due diligence – Is this level of due diligence	RFIs who are Investment Funds/Fund Administrators should
	specifically also speaking to the investors/shareholders	conduct CDD on the shareholders/investors of the funds.
	in the Funds?"	
III.91	"Definition of operator of fund in IFA is in terms of a	The fund's board of directors can conduct (or rely on third
	mutual fund, the Company. How is it expected the	parties or outsource) due diligence on customers, in addition,
	Company (Fund) will conduct due diligence on self."	they are responsible for ensuring that the fund operates in a
		sound and prudent manner, which includes compliance with
		the required legislative and regulatory framework. However,
		any reliance and/or outsourcing does not remove the ultimate
		responsibility from the board of the fund.
		responsibility from the board of the fund.

III.107	"Define or what would be considered unusually large,	This paragraph refers to Reg 7(2)(b) of the Regulations
	is this dependent on the actual customer/customer	which is related to the RFI's ongoing monitoring of client
	type? Large institutional customers could invest regular	transactions. Neither the Regulations nor the Guidance Notes
	large amounts. Can this be covered by already known	seek to define "unusually large" transactions. RFIs need to
	informationnature of business etc?"	understand each customer's business and risk profile and
		apply the provision where transactions occur outside the
		normal understanding of the information on the customer.
		Further, Regulation 7(2)(b) goes on to state that the
		transactions may be complex or exhibit unusual patterns
		which may have no apparent economic or lawful purpose.
III.113	"If Administrator is contracted party, reliance on	Where the Fund Administrator has been contracted to
	reliance model?"	conduct due diligence, the Administrator cannot rely on
		another third party's due diligence findings to form the basis
		of the work it was contracted to perform. Refer to Paragraph
		5.125 of the AML/ATF GN.
III.140	"Further clarity to determine if liquid funds are riskier	FATF Recommendations and related guidance provides
	from an AML/ATF perspective?"	information on cash and liquid funds. Higher risks involving
		the transfer of cash and liquid funds can occur in a number of
		instances and the RFI should review the ML/TF risks that
		may be presented when transactions of such nature are
		presented.
III.191	"Need more clarity on early redemptions of long-term	Generally, early redemption is redemption before the
	investments (Is this a locked in position?). i.e.	required holding period or before termination/maturity. In the
	Redemptions outside of regular cycle."	AML context "early redemptions of long-term investments"
		means investments situations where positions are changed or
		terminated so quickly so as to incur such a high penalty that it
		would seem to be an unusual activity, when compared to
		normal investing activity.
III.236	"Need clarity of purchase of valuable assets followed	There are instances where persons who wish to launder
	by instant redemption."	funds, may seek to place illicit funds into the system by
		purchasing valuable assets (such as art, wine, etc.) and then
		purchasing valuable assets (such as art, wine, etc.) and then

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		sell the asset immediately to retrieve legitimate funds from
		the seller.
III.104	"Sub-heading "Timing of customer due diligence",	Regarding wire transfers and the type of CDD undertaken,
	where it provides that "An RFI must apply CDD	the RFI should determine, based on the customer's risk
	measures when it:"carries out any wire transfer in	profile, whether standard, simplified or enhanced CDD
	an amount of \$1000 or more", we are not clear on	should be applied.
	what type of CDD measures are being referred to.	
	Please assist. Moreover, this could be very time	Please refer to Chapters 3-5 of the AML/ATF GN on CDD.
	consuming and reduce operational efficiencies if every	We acknowledge the comment regarding carrying out CDD
	wire over \$1000 requires a further file review. Even	on "any wire transfer in an amount of \$1,000 or more" and
	though the section cross-references Chapter 8 in the	we will delete this from Paragraph III.104 of the Investment
	main Guidance Notes for AML/ATF Regulated	GN.
	Financial Institutions for further guidance,	
	unfortunately it does not appear to provide specific	
	guidance on the type of CDD requested. We believe	
	that there should be more clarity and specific guidance	
	in this regard and perhaps a higher threshold amount	
	for enhanced file review."	
III.173	"If an RFI is investing in individual equities or fixed	We have noted the concerns and do understand that the RFI
	income products, this would certainly be part of the due	may become aware, after the fact, and even after conducting
	diligence process before making the investment. The	their due diligence, that a de minimis fund may invest in a
	problem arises when the BMA-regulated RFI is	holding owned by a sanctions target. This can also arise
	investing in managed securities such as mutual funds.	where the sanctions list changes. Please refer to III.174-
	As you can imagine, much due diligence is involved in	III.177 of the Investment Guidance Notes and Chapter 6 of
	choosing a fund manager but it does create a situation	the AML/ATF GN for further information.
	where the RFI is one step removed from the specific	
	investments. For example, a situation could arise	
	where there is a de minimis fund holding in an entity	
	owned by a sanctions target or that an investment is	
	made and the RFI only becomes aware of the holding	
	after the fact. Further, there may be a situation where a	
	sanctions list change might make a holding subject to	
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	concerns from a sanctions perspective but an immediate exit from that position might not be possible or in the clients' best interests. The inclusion of oil and gas derivatives are even more of a concern as these would be a very common component when gaining exposure to the energy market."	
III.173	"Self-directed accounts - investors can access any securities that are offered by the custody/clearing firm. They have full control over their accounts and can trade without approval from the RFI. Researching the	Where a client is self-investing their own money they would be responsible for ensuring that they comply with the relevant legislation including the Bermuda sanctions regime.
	ownership structure of all holdings purchased by clients on an unsolicited basis seems unreasonable."	Depending on the nature of the relationship between the RFI and the accountholder, if the latter engages in activities which contravenes Bermuda's AML/ATF regime, the RFI may consider terminating the business relationship with this client and/or filing a Suspicious Activity Report (SAR) with the Financial Intelligence Agency (FIA).
III.173	"This is difficult – suppose a hedge fund has 1,000 different positions – I don't think the Bermuda administrator has any hope of screening. I know this is a "should" item – but the practicalities are prohibitive and costly. Really by the time an administrator books an item, the investment transaction has been done. The administrator should be limited to inquiring of prime brokers, investment advisors, etc. that they have a robust sanctions screening process in place so the investment is not made in the first place, and also if a held position becomes subject to sanctions, a policy is in place to deal with it."	We appreciate that compliance in this area will require RFIs to expend the necessary resources, however, these are required by law (please refer to Chapter 6 of the AML/ATF GN and the relevant legislation). While the RFI is not exempt from the requirements governing sanctions, the RFI may choose to engage with entities that do have a robust sanctions regime in place, ensuring that regime complies with Bermuda's requirements. This will mean that the RFI needs to conduct its due diligence of persons/entities it engages with to ensure this is the case. Even in that instance, such reliance will not exempt the RFI of having a sanctions regime in place.
III.71	"Collecting information to determine whether the investment product is to be used as collateral by the client. Please explain why this is considered a ML/TF risk to the RFI."	Paragraph III.71 is part of the section "Purpose and intended nature of the customer's business relationship with the RFI". The list in III.71, while not an exhaustive list, is intended to guide the RFI in collecting information to understand the

		customer, its business, formulating a risk profile of the
		customer, understanding the customer's reasons for the
		transactions/investments, what they will be used for, etc.
		This understanding will help RFIs identify any red flags if the
		customer risk profile changes.
III.110	"Changes standards for obtaining updated	Paragraph III.110 does not refer to passports. It states that
	documentation to add "the expiration of a document	RFIs should take advantage of opportunities presented to
	establishing identity".	ensure aging information is accurate and up-to-date.
	This is a serious departure from the standards	
	previously agreed to. The previous standard was in	
	place to alleviate the burden of having to go out to	
	every client for a new passport, just because it had	
	expired. It was recognized that expiration of the	
	passport did not equate with no longer knowing your	
	customer. In an operation like ours, we would need a	
	full-time staff of considerable numbers in order to	
	comply with this. Periodic file reviews and trigger	
	events would highlight expired documents, but even	
	then, is it necessary to get a new passport every time	
	one expires?"	
III.122	"We are being asked to periodically test the willingness	RFIs who engage with intermediaries, must ensure that they
	and ability of the intermediary client to comply with	can receive information, where and when necessary and that
	our policies and procedures.	there are no impediments to receiving this information,
	Unless these requests are being made in line with	especially where reliance is being placed on the
	regulatory requests (e.g. from the FIA or the courts) it	intermediaries. This is a requirement of Regulation 14 of the
	is unlikely that our low risk intermediary clients will be	Regulations. RFIs should regularly test their intermediaries
	open to this. We question the ability of our low risk	in order to attain this comfort, because it becomes extremely
	clients to comply with these requirements and their	critical in times when higher risk situations/customers are
	openness to sharing confidential client information	present or where the RFI is being asked by authorities to
	with us. In the case of distributors with omnibus or	provide information.
	other accounts, the distributor is our client and not the	
	underlying investor. We oversee the programme of the	
	in the programme of the	

	distributor, but do not have the authority to review their	
	clients."	
III.124	"Some of the oversight techniques being proposed are	III.124 is not related to getting information from the regulator
	not reasonable and would not be accepted by the client.	about the intermediary. This is where, as the RFI conducts
	Generally, intermediaries would have to get permission	its risk assessment of intermediaries, and it "has reason to
	from the regulator to share sections of reports.	believe that an intermediary is subject to insufficient or no
	Obtaining the right to audit a client's AML/ATF	legislation, regulation or guidance in respect of AML/ATF or
	procedures and periodically testing those controls is not	simply as a matter of good practice" the RFI should put
	practical – from a resource perspective on our side, and	certain measures and safeguards in place given the potential
	from access perspective on the client side."	exposure to ML/TF risks. The paragraph makes suggestions
		the RFI may undertake, though this is up to the RFI to ensure
		it implements appropriate measures to manage this potential
		risk exposure.
III.173	"Requires us to scrutinize all investment instruments to	Please refer to Chapter 6 of the AML/ATF GN and related
	ensure they do not involve a sanctions target in an	legislation governing sanctions. RFIs must ensure that no
	upstream or downstream portion of a securities custody	levels of the chain of investments/securities are owned or
	chain.	controlled by sanctions targets.
	Please explain what is meant by this."	
III.192	"One trigger for monitoring of an intermediary client is	RFIs, as part of their due diligence, can request this
	"changes in fee amounts the intermediary charges	information from the intermediary as fee increases can be red
	customers".	flags suggesting higher risk situations or higher risk
	How would we know this, and why would this raise	customers. This will help the RFI assess these actions
	ML/TF risk or require monitoring?"	against what the current profile it has formulated about the
		intermediary. This can be something the RFI requests from
		the intermediary.
General	"Many investment funds are managed by fund	After careful review of the issue, the BMA has determined
	administrators, many of whom are not in Bermuda.	that it will not require funds to submit policies and
	The fund's policies and procedures would be that of the	procedures (including the administrator's policies and
	non-Bermuda fund administrator's, which are	procedures) for review. The BMA will require that the fund
	compliant with the laws and requirements of the	rely on the outsource agreement with the fund administrator.
	administrator's domicile. Adjusting those policies and	The fund, or its board, will need to undertake the necessary

	procedures for the fund, to reflect Bermuda's	due diligence by assessing the fund administrator's
	AML/ATF requirements, is onerous and a deterrent for	domicile's ML/TF risks, and also review the integrity of the
	establishing operations in Bermuda. Further, the	domicile's supervisory framework, to ensure that the fund
	BMA's supervisory practice of approving these	administrator is supervised in a comparable manner. The
	policies and procedures prior to registration is also a	fund will be required to submit the outsource agreement, and
	deterrent to doing business in Bermuda. The expense	the signed board resolution to the BMA. The board
	and timing now involved in fund setup, because of the	resolution and the outsourcing agreement must reflect that,
	AML requirements, have increased in ways that are	regardless of the outsourcing agreement, the fund will
	just not comparable to [other jurisdictions]	comply with Bermuda's legislative and regulatory
	experience."	requirements, including filing suspicious activity reports with
		the FIA in Bermuda.
General	"Annual audits. These should occur at the appropriate	The Authority has no objection to the annual audits being
	level (e.g. administrator level where the fund board	done at the administrator's level.
	receives a report on the outcome). Clarity on this in the	
	SSGN would be welcome."	
III.78	"The term "intermediary" should not include advisors	The guidance makes reference to 'advisory' and
	or administrators. It is industry standard to consider a	'administrative' (adjectives) which are not the same as
	party in the investment chain to be an intermediary.	making references to 'advisor' or 'administrator' (noun). An
	Often, that party is the investor/customer as	intermediary can be a customer of an RFI and as a customer,
	contemplated by Section III.88. We would also	could be performing advisory or administrative duties for an
	generally consider an entity that is authorized to place	investor (see below) - that does not mean the intermediary is
	transaction orders on behalf of an investor/customer to	an administrator (like a fund administrator as defined under
	be an intermediary."	the IFA). For example, there are investment businesses that
	,	introduce their clients or make recommendation to clients on
		third party funds or investment products (offered by third
		parties). In this example, the IB entity is an intermediary and
		a customer of the investment manager (of the third party
		fund) but not the underlying investor. The duties the
		intermediary is performing for the investor can be vast and
		thus it makes sense to include various categories currently
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		captured by the guidance notes.

III.92 (7 th bullet)	"How is an RFI to establish whether any of the intermediary's customers, employees, managers, beneficial owners or directors are PEPs? As discussed, the intermediary is typically our customer. [We] screen all the names we are required to obtain (typically signatories, possibly directors and less often beneficial owners - because the intermediaries are Customer RFIs that are subject to SDD). We have never encountered an expectation that we screen names of individuals we are not required to collect - such as a roster of employees. Also, this is inconsistent with section 5.101 of the 2016 GN, which anticipates screening only beneficial owners."	This section suggests that an RFI, who establishes a business relationship with an intermediary, needs to conduct its due diligence on the intermediary's AML/ATF regime to ensure that it is appropriate and applied in the latter's operations and business relationships. The RFI can establish whether any of the intermediary's customers, employees, managers, beneficial owners or directors are PEPs by reviewing the intermediary's regime on how they identify PEPs, as well as asking the intermediary to confirm as such. The RFI does not have to identify or verify any of the persons in these groups to determine if they are PEPs that is the responsibility of the intermediary.
III.92 (9 th bullet)	"We would appreciate guidance as to what it means to establish the customer base of an intermediary."	In determining the intermediary's risk profile, the RFI would need to understand, inter alia, the nature of their operations, the types of business activities they engage in, geographical reach and the targeted customer groups (e.g. high net worth, institutional investors, pensioners, etc.). The RFI can ask the intermediary these questions and may even choose to request a list of the customers.
III.92 (10 th bullet)	"This provides that RFIs should establish the ownership and management structure of the intermediary and any upstream or downstream intermediaries appointed to or working with or on behalf of the intermediary. This is extremely broad and is something about which we would appreciate much more detailed guidance. This is of particular concern when financial institutions invest with an RFI through one or more other financial institutions."	Where an intermediary is the customer of the RFI, the RFI must know who is/are the beneficial owner(s) of its customers, as well as have a clear understanding of who manages the customer. Beneficial ownership is a key issue under the FATF Recommendations (24 and 25). Where the intermediary has persons/intermediaries working on its behalf (agent relationship), then those agents, who are part of the intermediary's operations, should be known to the RFI. Agents of the intermediary present risks to the RFI in the same way as the intermediary itself.
III.92 (11 th bullet)	"Our view is that RFIs' AML/ATF duties should not include a requirement that they make a substantive and	The Authority has agreed to remove the text.

	likely subjective determination as to whether an	
	investment conforms to the investment restrictions or	
	objectives within the prospectus of a customer."	
III.94	"Where the intermediary is an RFI's client, we do not	
	see why an RFI an agreement in place to set forth a	We agree to remove the requirement for a written agreement
	division of AML/ATF responsibilities. We would have	to be in place, however, where the RFI and the customer
	expected that either:	intermediary have AML/ATF responsibilities, this must be
	(i) RFls are, assuming the customer is a Customer RFI	clearly understood. The RFI should ensure that the customer
	, entitled to apply traditional SDD (as described in part	intermediary has the appropriate AML/ATF policies in place.
	A(I) above) or	
	(ii) RFls would be required to perform the diligence on	It should also be noted that SDD is not a default designation
	the underlying customers. We are familiar with the	but it must be based on an assessment of the customer's risk
	requirement that an agreement be in place in the	profile. Chapter 5 of the AML/ATF GN provides further
	context of traditional "third party reliance" (discussed	details on when it is appropriate to apply SDD.
	in part A(3) below) but not in the context of the	
	relationship between an RFI and its direct customer."	
III.70-III.71	"There are numerous references in the Draft Sector GN	We understand that some business relations may appear self-
	to RF ls collecting information about the nature and	evident, however, as part of the KYC and formulating the
	intended purpose of the investment business	customer's risk profile, the necessary information should be
	relationship, even (in some cases) when "the purpose	collected. This becomes very important if the transactions
	and intended nature of a proposed business relationship	generate red flags, if competent authorities require
	may appear self-evident" (see sections III.70, III.71 and	information, if a SAR needs to be filed, etc. If a customer is
	III.I05). In an investment context, as opposed to	risk rated as low, then the RFI can apply SDD measures
	banking or nominee/custodial relationships, we see	based on that risk assessment.
	little reason to gather this. Customers investing in	
	investment funds are clearly seeking to grow their	
	capital. There is no question that will elicit this	
	response without being so obvious as to make the	
	customer wonder why an RFI would bother inquiring."	
III.66	"This section states that RFIs must identify and take	We will review the various sections to ensure a consistent
	reasonable measures to verify the identities of	approach.
	beneficial owners. This provision is similar to sections	
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	4.77 and 4.87 of the 2016 GN and to section 5 of the	
	Regulations, but it is not consistent with other sections.	
III 60	Please see part B(2) below."	C
III.68	"Not all RFIs in this sector are subject to the	Suggest that wording in III.67 be used in III.68:
	Investment Business (Client Money) Regulations 2004.	"RFIs should also understand, where relevant".
	Like in section Ill.67, we suggest that language please	
	be included to indicate that this section is not always	
	relevant."	
III.21	• Screen employees against high standards - there is	• Regulation 18(1) (c) requires relevant persons to screen
	no definition for what this means and specifically	all relevant employees prior to hiring to ensure high
	what tools are available in Bermuda for the	standards. RFIs need to hire employees who are fit and
	screening of employees.	proper for the post and are trained in and understand the
	• Inconsistency regarding audit in this section. At	AML laws and obligations. We would expect RFIs to
	least once per calendar year is included but Section	assess their hiring needs/skillsets required so as to
	1.75 of the RFI-wide Guidance Notes dated 20	comply with the requirements under the legislation.
	September 2016 talks about at least once a year and	• We will amend the Investment GN to be aligned with the
	more frequently	AML/ATF GN.
III.35	111.35 states in relevant part, the following:	We noted a similar comment in the AML/ATF GN and we
	"In turn, there is a heightened inherent risk that the	have amended those GN to reflect what is currently in
	intermediary will fail to apply appropriate due	legislation. However, please note that FATF
	diligence measures on the customer and source of	Recommendation 20 requires the three-pronged test of
	funds and will fail to recognise and report knowledge,	knowledge/suspicion, belief and reasonable grounds to
	suspicion, and reasonable grounds to know or suspect."	suspect. The Authority agrees to remove from the GN and
		recommend that the legislation be amended to include the
	As there is no such "reasonable ground to know or	three-pronged test. Once the legislative change has been
	suspect" standard in Bermuda law related to money	made, the guidance notes will be updated.
	laundering or terrorist financing, this should be	
	removed. The term "reasonable grounds" also appears	
	in a number of other places such as paragraph III.72	
	and III.202.	

	big issue for the Authority and what reliance you can	they are able to get the CDD information. Chapter 5 of the
	place on that intermediary. In section III.122 reference	AML/ATF GN provides greater detail on reliance on third
	is made to testing the willingness and ability to make	parties. RFIs must conduct their necessary due diligence on
	available the CDD but there is no guidance on what	third parties where reliance is placed since they need to get
	this means and how often."	the CDD information from these third parties. RFIs expose
		themselves to ML/TF risks if there are hindrances to
		receiving information from these third parties, therefore,
		RFIs should assess these potential risks on a periodic basis
		(which should be part of their risk management framework).
III.113, III.116, III.118	"III.133 says that RFIs cannot "contract out of its	While the RFI can outsource certain functions, there are some
	statutory and regulatory responsibilities to prevent and	duties which still remain with them such as the filing of
	detect ML/TF". III.118 states a RFI can place reliance	SARs. Outsourcing and reliance do not remove the ultimate
	on persons except certain duties as stated in III.116.	responsibility from the RFI to comply with Bermuda's
	Appears confusing."	AML/ATF regime.
III.215	"The criminal sanction, under Proceeds of Crime Act	Noted. We will amend accordingly.
	1997 and Anti-Terrorism (Financial and other	
	Measures) Act 2004 (ATFA), for failure to report, is a	
	prison term of up to three years on summary conviction	
	or ten years on conviction in indictment, a fine up to an	
	unlimited amount, or both.	
	This section should be amended as the ATFA actually	
	states the penalties under Schedule I for failure to	
	report as follows:	
	(15) A person guilty of an offence under this paragraph	
	is liable(a) on summary conviction, to a fine of \$10,000	
	or to imprisonment for six months, or to both, or (b) on	
	conviction on indictment, to a fine of \$100,000 or to	
	imprisonment for five years, or to both."	